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E.O. 12356: DECL: OADR

TAGS: XA, PREL, PINR

SUBJECT: INR/AA'S AFRICAN TRENDS - 8/5/93 (NO. 15)

"ROME FOR COBURN AND ALSO FOR VATICAN, LONDON FOR MC
KINLEY, BRUSSELS FOR DUBROW, MADRID FOR CLARKE, PARIS
FOR PERLOW, USNATO FOR HAMILTON, BONN FOR KLEMP,
USCINCEUR AND HQ US CENTRAL COMMAND FOR POLADS, HQ

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USEUCOM FOR EC J-5, COMMANDER USASETAF FOR G-2"

1. (S) TABLE OF CONTENTS FOR AFRICAN TRENDS 8/5/93

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B. RWANDA/UN: PEACE PACT SIGNED, BUT PEACEKEEPERS NOT
READY

30. (U) PRESIDENT HABYARIMANA AND THE CHAIRMAN OF THE REBEL RWANDAN PATRIOTIC FRONT (RPF) ALEXIS KANYARENGWE ON AUGUST 4 SIGNED A PEACE TREATY ENDING 34 MONTHS OF INTERMITTENT FIGHTING, ACCORDING TO PRESS REPORTS. FULL IMPLEMENTATION PROBABLY WILL BE DELAYED--AND THE PACT COULD COME APART--GIVEN MISTRUST BETWEEN THE PARTIES AND PROBLEMS IN DEPLOYING INTERNATIONAL PEACEKEEPING FORCES.

31. (C) HABYARIMANA AND HIS REPUBLICAN REVOLUTIONARY MOVEMENT FOR DEMOCRACY AND DEVELOPMENT (MRND) PARTY CEDED THE MOST IN THE NEGOTIATIONS. A TRANSITION GOVERNMENT DUE TO TAKE CONTROL ON SEPTEMBER 10 WOULD SHARPLY LIMIT HABYARIMANA'S ROLE AND PLACE EXECUTIVE POWER IN THE HANDS OF A MULTIPARTY 22-MEMBER CABINET. THE AGREEMENT ALSO CALLS FOR THE INTEGRATION OF THE RPF AND GOVERNMENT FORCES INTO AN ARMY OF 13,000 AND POLICE FORCE OF 6,000. THE RPF, DOMINATED BY THE TUTSI ETHNIC GROUP WHICH CONSTITUTES LESS THAN 14 PERCENT OF RWANDA'S POPULATION, IS TO GAIN 40 PERCENT OF THE PLACES IN THE INTEGRATED SECURITY FORCES AND 50 PERCENT OF COMMAND POSITIONS DOWN TO THE COMPANY LEVEL.

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32. (C) INTERNATIONAL PEACEKEEPING FORCES ARE EXPECTED TO PLAY A KEY ROLE IN IMPLEMENTING THE ACCORDS, AND DIFFICULTIES IN DEPLOYING THE FOREIGN TROOPS COULD JEOPARDIZE THE PEACE. THE RPF AND THE GOVERNMENT NEGOTIATED THE PEACE AGREEMENT ASSUMING THE UN WOULD DEPLOY A NEUTRAL INTERPOSITIONAL FORCE (NIF) IN CENTRAL RWANDA. THE PARTIES EXPECT SUCH A FORCE TO ASSURE SECURITY AND SUPERVISE THE PROCESSES OF ENCAMPMENT, DISARMAMENT, DEMOBILIZATION, AND FORCE INTEGRATION. RPF LEADERS HAVE STATED THEY WILL NOT TAKE THEIR POSITIONS IN THE TRANSITIONAL GOVERNMENT IN KIGALI UNLESS A 500-MAN NIF IS ON THE SCENE.

33. (C) IMPLEMENTATION OF THE PEACE ACCORDS COULD BE DELAYED BEYOND SEPTEMBER 10 BECAUSE THE UN SECURITY COUNCIL HAS YET TO AUTHORIZE DEPLOYMENT OF A UN

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CONTRIBUTION TO THE NIF. GIVEN THE RESOURCES DEVOTED TO OTHER ONGOING UN PEACEKEEPING OPERATIONS AND A RUSSIAN THREAT TO VETO ANY NIF OPERATION PAID FOR OUT OF UN OPERATIONAL FUNDS, DEPLOYMENT OF ANY UN TROOPS FOR THE

NIF IS PROBLEMATIC. A 50-MAN OAU FORCE WHICH HAS BEEN IN THE COUNTRY ALMOST A YEAR IS IN THE PROCESS OF BEING EXPANDED TO 240 AND COULD CONSTITUTE PART OF THE NIF. BY ITSELF, HOWEVER, THIS FORCE HAS NEITHER THE SIZE NOR THE CAPABILITY TO PERFORM THE FUNCTIONS OF THE NIF.

34. (C) A SEPARATE 81-MEMBER UN BORDER-MONITORING FORCE WAS AUTHORIZED BY THE UN SECURITY COUNCIL IN JUNE TO ENSURE THAT NO MILITARY AID REACHES THE RPF FROM

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UGANDA. THAT FORCE HAS YET TO BE DEPLOYED BECAUSE
UGANDA HAS NOT CONCLUDED THE REQUIRED FORMAL AGREEMENT
WITH THE UN. (EHRENREICH)

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PARTY) BE USED.

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